

Message Text

CONFIDENTIAL

PAGE 01 STATE 096657

64

ORIGIN EUR-25

INFO OCT-01 ADP-00 SSO-00 NSCE-00 USIE-00 INRE-00 CIAE-00

DODE-00 PM-09 H-02 INR-10 L-03 NSAE-00 NSC-10 PA-03

RSC-01 PRS-01 SS-15 EB-11 FAA-00 ACDA-19 GAC-01 NIC-01

/112 R

YY639

DRAFTED BY: EUR/ CE: JSSUTTERLIN

5/19/73

APPROVED BY: EUR- J A ARMITAGE

EUR/ SOV- MR MATLOCK

EB/ TT/ OA- MR STYLES

----- 112542

O 191951 Z MAY 73

FM SECSTATE WASHDC

TO AMEMBASSY BONN IMMEDIATE

INFO AMEMBASSY MOSCOW IMMEDIATE

AMEMBASSY PARIS IMMEDIATE

AMEMBASSY LONDON IMMEDIATE

USMISSION BERLIN IMMEDIATE

C O N F I D E N T I A L STATE 096657

CORRECTED COPY (OMITTED LINE PARA 3)

E. O. 11652: GDS

TAGS: PBOR, ETRN, GW, WB, UR, UK, FR, US

SUBJECT: POSSIBLE APPROACH TO SOVIETS ON 10,000 FOOT
CEILING

1. CIVIL AIR NEGOTIATIONS WILL BE HELD WITH SOVIETS IN
WASHINGTON MAY 23-25. PANAM HAS REQUESTED THAT US SIDE
RAISE THE QUESTION OF THE 10,000 FOOT BERLIN CORRIDOR
CEILING.

2. NEGOTIATING SITUATION IS THAT WHILE SOVIETS MAY HAVE
EXTENSIVE SHOPPING LIST IN US, OUR BILATERAL OBJECTIVES
CONFIDENTIAL

CONFIDENTIAL

PAGE 02 STATE 096657

IN THE CIVIL AIR FIELD WITH THE USSR ARE RATHER LIMITED. THUS IF WE ARE WILLING TO GRANT MOST OF WHAT THE SOVIETS WANT WE SHOULD BE IN A POSITION TO OBTAIN MORE THAN ANY STRICTLY BILATERAL OBJECTIVES WE HAVE IN RETURN. THIS OFFERS IN THEORY AT LEAST SOME OPPORTUNITY TO SEEK A SOVIET CONCESSION ON THE 10,000 FOOT CEILING. FYI: IN LIKELY EVENT THAT SOVIETS ARE UNWILLING TO MAKE CONCESSION IN THIS AREA, THEIR REFUSAL TO DO SO COULD PROVIDE RATIONALE FOR REFUSING SOME OF THEIR REQUESTS. END FYI.

3. THE DEPARTMENT IS ACUTELY AWARE OF THE PROBLEMS INVOLVED. IN PARTICULAR IN SEEKING TO ACHIEVE THE REMOVAL OF THE 10,000 FOOT RESTRICTION IT IS ESSENTIAL (A) TO AVOID ACCEPTING ITS EXISTENCE AND (B) TO PREVENT A DISCUSSION OF THIS SUBJECT FROM OPENING THE DOOR TO BROAD FOUR- POWER DISCUSSION OF BERLIN AIR ACCESS WHICH WE DO NOT BELIEVE WOULD BE IN OUR INTEREST.

4. WHILE WE DO NOT ASSESS THE PROSPECTS OF SUCCESS VERY HIGH WE BELIEVE THAT IN THE PRESENT RATHER SPECIAL CIRCUMSTANCES WE COULD RAISE THE SUBJECT IN SUCH A WAY AS TO AVOID THE DANGERS MENTIONED ABOVE AND USE SUCH LEVERAGE AS WE MAY HAVE IN WHAT IS OBVIOUSLY A DESIRABLE CAUSE. SPECIFICALLY WE MAY PROPOSE, IN RESPONDING TO A POSSIBLE SOVIET PROPOSAL WHICH WE ARE OTHERWISE NOT DISPOSED TO GRANT, TO REPLY THAT WE COULD GRANT THIS RIGHT PROVIDED THE SOVIETS WOULD UNDERTAKE NOT TO OBJECT TO THE IMPLEMENTATION BY THE THREE POWERS OF THEIR RIGHT TO FLY THROUGH THE THREE CORRIDORS TO BERLIN AT ALTITUDES OF THEIR CHOOSING, SO LONG AS THE FLIGHTS WERE IN ACCORDANCE WITH AGREED QUADRIPARTITE PROCEDURES. IF THE SOVIETS SHOWED NO INTEREST IN THE BARGAIN IT WOULD BE DROPPED. IF THEY SUGGESTED THE MATTER COULD BE DISCUSSED IN THE CONTEXT OF BROAD FOUR POWER AIR ACCESS, WE COULD REJECT THIS IDEA AS COMPLETELY OUTSIDE THE SCOPE OF US/ SOVIET BILATERAL CIVIL AIR NEGOTIATIONS.

5. WE WILL NOT PURSUE THIS IDEA WITHOUT BRITISH AND FRENCH CONCURRENCE BUT GIVEN EARLY DATE OF THE TALKS WE WOULD NEED THEIR IMMEDIATE RESPONSE. EMBASSY BONN SHOULD ACCORDINGLY RAISE MATTER AT EARLIEST POSSIBLE
CONFIDENTIAL

CONFIDENTIAL

PAGE 03 STATE 096657

OPPORTUNITY WITH BRITISH AND FRENCH, KEEPING GERMANS INFORMED. AT SAME TIME EMBASSIES LONDON AND PARIS SHOULD MAKE PARALLEL APPROACHES TO LOCAL FOREIGN OFFICES, BUT WITHOUT GIVING IMPRESSION THAT WE ARE SEEKING TO EXERT UNDUE PRESSURE. IT SHOULD BE MADE CLEAR THAT MATTER WOULD BE RAISED ONLY IF NEGOTIATING SITUATION PROVIDES APPROPRIATE OPENING. IN OTHER WORDS, IF SOVIET PROPOSALS

TURN OUT TO BE IN REASONABLE ACCORD WITH ANTICIPATED
BENEFITS TO US IN STRICT BILATERAL CONTEXT, WE WOULD
REFRAIN FROM INTRODUCING 10,000 FOOT CEILING ISSUE. OUR
ATTITUDE IS THAT A OPPORTUNITY MAY ARISE WHICH WE WOULD
LIKE TO BE FREE TO PURSUE IF THEY AGREE, BUT ON WHICH
OUR EXPECTATIONS AREQUITE LIMITED. RUSH

CONFIDENTIAL
NMAFVVZCZ

*** Current Handling Restrictions *** n/a

*** Current Classification *** CONFIDENTIAL

Message Attributes

Automatic Decaptioning: X
Capture Date: 01 JAN 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts:
Control Number: n/a
Copy: SINGLE
Draft Date: 19 MAY 1973
Decaption Date: 01 JAN 1960
Decaption Note:
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Authority: boyleja
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 28 MAY 2004
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1973STATE096657
Document Source: CORE
Document Unique ID: 00
Drafter: EUR/ CE: JSSUTTERLIN
Enclosure: n/a
Executive Order: RR
Errors: n/a
Film Number: n/a
From: SECSTATE WASHDC
Handling Restrictions: n/a
Image Path:
ISecure: 1
Legacy Key: link1973/newtext/t19730551/aaaajorm.tel
Line Count: 123
Locator: TEXT ON-LINE
Office: ORIGIN EUR
Original Classification: CONFIDENTIAL
Original Handling Restrictions: n/a
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 3
Previous Channel Indicators:
Previous Classification: CONFIDENTIAL
Previous Handling Restrictions: n/a
Reference: n/a
Review Action: RELEASED, APPROVED
Review Authority: boyleja
Review Comment: n/a
Review Content Flags:
Review Date: 06 AUG 2001
Review Event:
Review Exemptions: n/a
Review History: RELEASED <06-Aug-2001 by boyleja>; APPROVED <12-Sep-2001 by boyleja>
Review Markings:

Declassified/Released
US Department of State
EO Systematic Review
30 JUN 2005

Review Media Identifier:
Review Referrals: n/a
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
Secure: OPEN
Status: <DBA CORRECTED> gwr 980226
Subject: POSSIBLE APPROACH TO SOVIETS ON 10,000 FOOT CEILING
TAGS: ETRN, PBOR, FR, UK, UR, US, ETRN, PBOR
To: BERLIN
BONN
LONDON
MOSCOW
PARIS
Type: TE
Markings: Declassified/Released US Department of State EO Systematic Review 30 JUN 2005

